

Message Text

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FM SECSTATE WASHDC

TO USMISSION NATO PRIORITY

INFO ALL NATO CAPITALS PRIORITY

AMEMBASSY HELSINKI PRIORITY

AMEMBASSY MOSCOW PRIORITY

C O N F I D E N T I A L STATE 044825

E. O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: SECURITY MANDATE

REF: (A) NATO 1237; (B) HELSINKI 0567

1. OUR PRIMARY CONCERN WITH SEPARATING INVIOABILITY OF
FRONTIERS FROM NON- USE OF FORCE IN SECURITY MANDATE (WHICH
FRG NOW PROPOSING) HAS BEEN THAT THIS MIGHT ASSIST SOVIETS
IN LATER ARGUING, DURING NEGOTIATIONS ON PRINCIPLES
DECLARATION ITSELF, THAT INVIOABILITY IS SEPARATE PRIN-
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CIPLE IN INTERNATIONAL LAW AND THEREFORE SHOULD NOT BE FORMULATED IN THE DECLARATION AS A SUBORDINATE ASPECT OF THE NON- USE OF FORCE PRINCIPLE.

2. ON OTHER HAND, WE ALSO AWARE IT NECESSARY TO FIND SOLUTION TO PRESENT IMPASSE AT MPT ON THIS IMPORTANT ASPECT OF SECURITY MANDATE QUESTION AND WE REALIZE FRG PROPOSAL, WHICH WE UNDERSTAND THEY HAVE ALREADY ADVANCED TO SOVIETS AT HELSINKI (REF B), REPRESENTS SINCERE EFFORT ON THEIR PART TO BRIDGE GAP WHICH EXISTS BETWEEN EAST AND WEST ON THIS ISSUE.

3. WE BELIEVE ALLIED EFFORTS NOW SHOULD BE DIRECTED TOWARDS ENSURING THAT REVISED MANDATE FORMULATION IN THIS AREA DOES NOT PREJUDICE LATER FORMULATIONS IN DECLARATION ITSELF. IN THIS REGARD, WE UNDERSTAND GERMANS REMAIN FIRM IN THEIR COMMITMENT TO PREAMBULAR LANGUAGE IN SECURITY MANDATE WHICH WOULD DIRECTLY TIE, AND RESTRICT, LIST OF PRINCIPLES TO UN CHARTER AND FRIENDLY RELATIONS DECLARATION. SUCH LINKAGE IS PROVIDED FOR IN EXISTING ITALIAN MANDATE, AND ALSO IN FORMULATION TABLED BY SWISS, AND YOU SHOULD INFORM ALLIES THAT WE BELIEVE WESTERN CONCERN IN THIS AREA WOULD BE ADEQUATELY PROTECTED AS LONG AS ALLIES REFUSE ANY SIGNIFICANT REVISIONS OF PREAMBULAR LANGUAGE CONTAINED IN ABOVE FORMULATIONS. FRG PROPOSAL THAT INVIOABILITY BE LISTED IMMEDIATELY AFTER NON- USE OF FORCE IN THE MANDATE IS ALSO HELPFUL IN THIS REGARD.

4. ALLIES SHOULD ALSO MAKE CLEAR FOR NEGOTIATING RECORD WHEN REVISED SECURITY MANDATE IS TABLED THAT AGREEMENT TO SEPARATE LISTING OF PRINCIPLES IN MANDATE DOES NOT, IN ALLIED VIEW, PREJUDICE IN ANY WAY FORMULATIONS TO BE NEGOTIATED LATER FOR DECLARATION ITSELF, PARTICULARLY REGARDING NON- USE OF FORCE AND FRONTIER INVIOABILITY ISSUE.
ROGERS

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*** Current Classification *** CONFIDENTIAL

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